American National Standards Institute
Healthcare Information Technology Standards Panel (HITSP)

CHARTER

§ I. Mission

Organizations participating in the Healthcare Information Technology Standards Panel (HITSP) (referred to as the “Panel”) agree to serve as a cooperative partnership between the public and private sectors for the purpose of achieving a widely accepted and useful set of standards specifically to enable and support widespread interoperability among healthcare software applications, as they will interact in a Nationwide Health Information Network (NHIN) for the United States.

The HITSP is established under the sponsorship of the American National Standards Institute (ANSI) and endorsement of the Healthcare Information and Management Systems Society (HIMSS). The Panel intends to ensure the broadest possible participation of all affected parties, in order to stand up and maintain an entity capable of achieving readily-implemented, consensus-based outcomes.

§ II. Principles

This Panel shall serve the public good by working to ensure that the harmonized work of various healthcare information standards development organizations is broadly deployed and supports interoperability, accurate use, access, privacy and security of shared health information. It shall be representative of all organizations and stakeholder groups in order to ensure that it operates under the following principles:

- Transparency. Essential information regarding governance, activities and decisions of the Panel is accessible to all parties on a timely basis.
- Openness. Participation on the Panel is open to all affected interests.
- Stakeholder Representation. The governance and all activities of the Panel include broad representation from stakeholders without regard to ANSI membership or accreditation.
- Impartiality and Balance. No one interest dominates the process or is favored over another among competing interests and various stakeholders.
- Effectiveness and Relevance. Decisions are relevant and effectively respond to regulatory and market needs, as well as scientific and technological developments.
- Performance-based. Standards specify essential characteristics rather than detailed designs wherever possible.
• Coherence. The process encourages coherence to avoid overlapping and conflicting standards.
• Consistency. Where business conditions dictate that information is transmitted under different standards, the process assures consistency in the representation of this information.
• Due Process. Decisions are arrived at by procedures that assure all views are considered and a dispute resolution process is provided.
• Timely. Decisions are reached in a timeframe that meets market expectations.
• Flexibility. Decision making may incorporate variation in process to meet the needs of differing sectors, so long as the other principles are not compromised.

2.01 Operation by Consensus: Acceptance of recommendations by unanimous consent of the Panel will be the default operating procedure, with recorded votes of the Panel resorted to only where significant division within the Panel and in the working group process is apparent to the Chair.

[COMMENT: It is the overriding objective of policy development in the HITSP to enable a functional National Health Information Network, available to all Americans. Accordingly, the complex issues of health information technology standardization being addressed in the HITSP process must be resolved in a manner most likely to be accepted and deployed by a diverse community of health sector stakeholders, beyond those comprising the HITSP itself. Decisions regarding health information policy adopted by the HITSP must not only be the product of a process reflecting the principles set out above, but must be supported by as strong a majority of participants as possible.

Accordingly, while the working groups, Board and other operating committees of the HITSP, as well as the Panel itself will rely on time-tested parliamentary procedures whenever formal decision-making is required, it is the firm intention of the sponsoring organizations that the HITSP reach its conclusions of policy and practice through a consensus process, reflecting deliberations that thoroughly review all competent positions, and protect the views of minority positions whenever substantial differences persist.]

§ III. Scope

The Panel is a multi-stakeholder coordinating body designed to provide the process within which stakeholders identify, select, and harmonize standards for communicating and encouraging broad deployment and exchange of healthcare information throughout the healthcare spectrum. The Panel’s processes are business process and use-case driven, with decision making based on the needs of all NHIN stakeholders. Utilizing information from stakeholders, the Panel will facilitate the development of harmonized implementation guides and information policies, including SDO work products (e.g. standards, deployment guidance, and technical reports). These policies, guides and work products are essential for establishing privacy, security and functional and semantic
interoperability among healthcare community organizations and the software applications they utilize.

In conducting its work, the Panel, as appropriate, will coordinate with other national, regional and international groups addressing healthcare informatics with the goal of realizing globally relevant standards.

The Panel and all sub-groups shall operate in accordance with approved operating procedures set out in this document or its successors.

§ IV. Healthcare Information Technology Standards Panel (HITSP)

4.1 Panel Members

Membership in the Panel is open to all parties with an institutional interest in or affected by the national healthcare delivery system. Membership in the Panel shall be by organization and consist of four categories. Organizations that could be categorized in more than one group must choose a single affiliation for voting purposes.

- (a) Standards development organizations “(SDOs)”(1) which are entities whose processes are accredited by ANSI and which create standards in health informatics and implementation of EHR systems; (2) SDOs or other organizations responsible for the standards chosen by the Consolidated Health Informatics (CHI) initiative; (3) SDOs or other organizations put forth by the respondents to the November 2004 Health and Human Services RFI on the development and adoption of a NHIN; (4) SDOs under the Institute of Electrical and Electronics Engineers-Standards Association (IEEE-SA) with a focus on healthcare and health informatics; (5) SDOs that serve as U.S. Technical Advisory Group (TAG) Administrators under the International Organization for Standardization (ISO) and/or the International Electrotechnical Commission (IEC) with a focus on healthcare and health informatics; and (6) other SDOs nominated by expert cross-agency sources in the Federal government. It shall be the objective of the Panel over the term of this contract to ensure that at least two-thirds of those organizations eligible to join the Panel in the SDO category do so.

- (b) “Non-SDO stakeholder organizations” including: clinicians and their representative organizations; providers and their representative organizations; safety net providers and their representative organizations; vendors that develop, market, install, and support health IT products and their representative organizations; healthcare purchasers or employers and their representative organizations; healthcare payers or health insurance companies and their representative organizations; public health professionals and their representative organizations; national organizations with a broad representation of stakeholders with an interest in healthcare information technology standards; and clinical and health-services researchers and their representative organizations;
(c) “Governmental bodies” defined as: Federal, state, and local agencies; and
coordinating bodies with responsibilities for and/or a relationship to healthcare
information technology used in the public sector; and

(d) “Consumers” represented by: consumer-representative organizations with an
interest in health information technology standards.

4.1.1 Open Meetings, Notice. Panel meetings and minutes are open and available to the
public. Meetings of the Panel, including the annual meeting shall be announced by email
notice to Panel membership and posting on the Panel Web site

4.1.2 Notice of Repeated Absence; Expulsion of Member for Repeated Absence. Any
organizational Panel Member which is absent from two successive Panel meetings at
which votes are taken shall be notified by the Secretariat of the fact, by electronic and
U.S. Postal Service mail sent to both the principal and alternate representative of the
Member. Upon a third successive absence from a Panel meeting at which a vote is taken,
the Member is subject to immediate expulsion from membership in the Panel, upon
motion to that effect made by the Chair and voted on by the Panel.

4.1.3 Petition for Reinstatement of Expelled Member: Any Member expelled from Panel
membership pursuant to § 4.1.2 may petition for reinstatement, by addressing a letter to
the HITSP Chair within 30 days of the Panel vote of expulsion, requesting a hearing
before a meeting of the HITSP Board. Upon completion of the hearing, at which the
expelled Member shall be heard, the Board shall make a recommendation on
reinstatement to the Panel. A vote of the Panel on the recommendation shall be taken at
the next subsequent Panel meeting, or by electronic mail ballot of all eligible Panel
members, at the discretion of the Chair.

4.2 Officers:

4.2.1 HITSP Chair: The activities of the Panel and Panel meetings shall be presided over
by the HITSP Chair.

4.2.1.1 Appointment of HITSP Chair: ANSI shall appoint a non-voting Chairperson,
subject to approval by the Office of the National Coordinator (ONC) and the ratification
of a majority vote of the HITSP. If a Chair candidate either is not approved by ONC or
not ratified by the Board, ANSI shall submit a new candidate for ratification. ANSI’s
selection and criteria shall be communicated to the Panel.

4.2.1.2 Duties of the HITSP Chair: The Chair shall facilitate Panel meetings and shall
represent the Panel to the external community, including AHIC, and convene and preside
over all Board meetings.

4.2.1.3 HITSP Chair Voting to Break Board Tie: In the event a matter before the HITSP
Board results in a recorded vote as a tie, which would otherwise result in defeat of the
motion, the HITSP Chair may cast a vote to break the tie.Pending decision on voting
membership of Board.

4.2.1.3 Term of Service; Vacancy of the Chair: Both the Chair and Vice Chair shall serve
two-year terms and may be re-appointed for one additional two-year term.
If the Chair is unable to complete his/her term of office, ANSI shall select a successor by
following the process for appointing a Chair set out in §4.2.1.1.

4.2.2 HITSP Vice Chair; Succession: The Board shall nominate several candidates for
Vice Chair from its members, one of whom shall be appointed by ANSI as Vice Chair.
The Vice Chair shall assume the role of Chair in the Chair’s absence; however the Vice-
Chair will not automatically become Chair, should the Chair be unable to serve. ANSI’s
selection criteria and process shall be communicated to the Panel. Designation as Vice-
chair shall have no impact on the selected Board member’s voting status unless serving as
Acting chair in the absence of the HITSP Chair, in which case the Vice-chair may cast a
vote only to break a tie in a Board vote.

4.3 Committee Chairs: The HITSP Chair shall appoint Committee chairs subject to
ratification by Committee members. See §6.5.

4.4 Panel Responsibilities. The responsibilities of the Panel shall include, but not
necessarily be limited to:

a. Facilitate the timely development and harmonization of standards responsive
to identified use cases;
b. Elect HITSP Board members;
c. Ratify Panel chairperson;
d. Recommend creation or dissolution of committees;
e. Approve and ratify all Panel governance documents and operating procedures;
f. Ratify and adopt all final HITSP work products, such as, but not limited to:
use case recommendations, gap and duplication analyses, evaluation of
relevant standards to meet use case requirements, a standards change
management process, use case related implementation guides, and use case
testing;
g. {Use of existing harmonization processes as appropriate.}
h. Activate a conflict resolution mechanism as needed.
i. Recommend priorities to AHIC among proposed use cases to solve health
information exchange issues and implement AHIC decisions in these matters;
j. Ratify a self-sustaining business model presented by the Board that ensures
the ongoing viability and financial sustainability of the Panel beyond the
contract;
k. Perform all other acts necessary or appropriate to the conduct of the Panel’s
activities and achievement of the Panel’s Mission.
4.5 The Consensus Process: In order to foster the collegial processes of the Panel and to fully achieve the Principles of Consensus set out in § 2.01, the Panel will base its conduct of business on the following consensus protocol:

The HITSP Consensus process shall be directed by the HITSP Chair. The achievement of consensus shall be based on thorough examination of issues, including the discussion of dissenting opinions and the resolution of disagreements. Consensus shall be preferred to resolve all issues brought before the Panel except those for which a vote is prescribed by this Charter, or those for which a vote is called at the discretion of the Chair.

There must a quorum (See §4.6.1) at any Panel meeting at which consensus may be declared on an issue. Points made during discussion will be recorded by the Secretariat in minutes.

The HITSP Chair shall have authority to table or terminate discussion, call for affirmation of consensus, mediate with dissenting parties or recommit a matter to committee for further action consistent with § 6.6.

4.6 Panel Voting Requirements: HITSP membership is organizational. Each organizational member has one vote in plenary-sessions of the Panel, and in any work group or committee in which it may participate. In the event the principal representative of a Panel member is absent, a previously designated alternative may vote on behalf of the member. For all Panel votes, approval is determined by the affirmative vote of not less than a 66% of those voting.

4.6.1 Quorum of the Panel: Voting in person, electronically or other such approved means as declared by the HITSP Chair and announced in the Notice of the Panel meeting required by § 4.6.2 shall require a quorum of at least 50% of eligible Panel members. In establishing a quorum, a Panel member shall be eligible to be counted as part of the quorum if it has voted in at least one of the three previous consecutive Panel meetings at which votes have occurred.

4.6.2 Notice of Panel meetings; Prior publication and review of Panel matters: Announcements of Panel meetings as required by §4.1.1 shall include the date and time set for the meeting, the subject matter and agenda of the meeting and the present membership level of the Panel and a declaration of the number of Panel members that constitute a quorum for the purpose of any votes. A description of any matter to be put to a vote of the Panel shall be included in the Notice, including the recommendation of the working group and any working papers. Prior to any formal vote on any matter recommended to the Panel by a working group, there shall be at least a 5-day review and comment period for all members.

4.6.3 Publication of results of Panel votes: When voting on candidates for leadership positions only the final results will be made public. In all other cases, votes shall be open, and the results of the voting shall be available to all Panel organizational members.
§ V. HITSP Board

5.1 HITSP Board Functions: The HITSP Board (the Board) shall be the governing body of the Panel. The Panel may delegate a decision on any matter, including any matter enumerated in §4.3, to the Board for action, except for:

A. election of the HITSP Chair;
B. election of a Board member;
C. expulsion of a Panel member;
D. amendment of the charter document.

Any matter so delegated by the Panel may be referred back to the Panel by the Board upon review. Such referral back shall be final.

5.2. Board Membership Categories: The Board shall consist of 23 members, of whom 22 shall be voting members, who shall be elected by the Members affiliating with the following categories of membership of the Panel:

- (A) Eight (8) representatives elected by the standards development organizations (SDOs) from the SDO membership of the Panel (but no more than one representative from any one SDO).
- (B) One (1) representative from each of the nine (9) following non-SDO stakeholders, elected by the non-SDOs as a group: recognized national associations; other similar types of organizations; or other organizations of: clinicians and their representative organizations; providers and their representative organizations; safety net providers and their representative organizations; vendors that develop, market, install, and support health IT products and services and their representative organizations; healthcare purchasers or employers and their representative organizations; healthcare payers or health insurance companies and their representative organizations; public health professionals and their representative organizations; national organizations with a broad representation of stakeholders with an interest in healthcare information technology standards; and clinical and health-services researchers and their representative organizations; and
- (C) Three (3) representatives, appointed by ONCHIT, representing government agencies or coordinating bodies representing various government agencies;
- (D) Two (2) representatives of healthcare consumer-representative organizations, in addition to any organization representing consumers that may be included among Tier (B);
- (E) One (1) additional non-voting ex-officio member appointed by ONCHIT.

5.2.1 Board Terms: Board Members elected in the normal course shall serve a two year term. The initial terms of the Board members will be staggered to ensure
that no more than one half of the Board members will be replaced in any
given year. By lot one half of all initial Board members will be designated to
serve only one year, and their seat shall be vacant and subject to replacement
for a full two year term by their constituency after that year.

5.2.2 Board members are limited to three consecutive terms. If a Board member is
unable to complete his or her term of office, his or her category (e.g. SDO,
non-SDO, or consumer organization) is to, as soon as possible, elect a
replacement for the remainder of the vacant Board term.

5.3 HITSP Board Responsibilities

The Board shall have responsibility for governing the process of the Panel’s activities.
These activities shall include, but not necessarily be limited to:

a. Development of operating guidelines and such other operating procedures
   necessary to perform its work, consistent with the principles of this Charter;
b. Recommend governance changes to the Panel for ratification;
c. Ensure that the principles of this Charter and governance documents are
   upheld and maintained;
d. Provide direction and guidance for the development of use case
   recommendations;
e. Formation of Panel committees of sufficient number to accomplish the work
   of the Panel, and provide direction and guidance for their work;
f. Approve the dissolution of Panel committees at the conclusion of their tasks;
g. Ensure the coordination of Panel committee activities;
h. Appoint Panel committees and other task groups as needed;
i. In the event that the Panel or a committee is unsuccessful in minimizing
   duplication or mediating conflict, the Board will make a concerted
   documented effort to achieve a harmonized outcome, consistent with the
   HISTSP Consensus process set out in §4.5;
j. Within one year of the contract awarded by the Department of Health and
   Human Services, the Board shall recommend a self-sustaining business model
   and preside over creation of a legal entity to ensure the on-going viability and
   financial sustainability of the Panel beyond the term of the contract;
k. Upon enactment of the self-sustaining business model, ensure the fulfillment
   of fiduciary responsibilities of the Panel; and monitor the Panel budget within
   the limitations of and in coordination with outside funding (e.g. federal
   contracts); and
l. Do and perform all other acts as may be necessary or appropriate to the
   governance of the Panel’s activities.

5.3.1 The Board shall be solely responsible for recommending any changes in its
operations as set out in these rules and may recommend modifications, as set out in § 9.1
based on its experience as long as the principles of the Panel are not violated or
compromised.

5.4 HITSP Board Voting Procedure The Board shall seek to reach a consensus on any
matter before it for decision. When a matter is put to a recorded vote, approval requires
the affirmative vote of no less than 66% of those voting. When voting on candidates for
leadership positions, only the final results will be made public. In all other cases, votes
shall be open, and the results of the voting shall be available to all Panel members.

5.4.1 Board Quorum: In person meetings and electronic votes shall require a quorum of
50% of the voting Board members. [*flag % for discussion]*

5.5 HITSP Board Meetings: All meetings of the Board shall be open for attendance to all
Panel members. The Board shall establish a regular schedule of meetings, and in no
event shall it meet any less frequently than quarterly. The Board shall meet either
telephonically or in person not more than 5 days prior to each meeting of the Panel at
which a vote may be taken.

5.5.1 Prior Notice of Board Meetings: Board meetings shall be announced to the Panel by
electronic mail and posting on the Panel Web site. In the event of an unscheduled Board
meeting, notice shall be given at least 5 days in advance for in person meetings and at
least 3 days in advance for conference calls. Notice shall include the date and time of the
meeting, telephonic access information and an agenda indicating the subject(s) to be
addressed.

5.5.2 Prior Publication and Review of Board Agenda: In the event a Board meeting is
expected to act on any recommendation, prior to a formal vote on any matter by the
Board, such a decisional matter is subject to a 5-business-day review and comment period
for all Board members. Publication of working group recommendations and any working
papers shall be made to the Panel by electronic mail and posting on the Panel Web site.

5.6 Executive Session: The Chair may call at his or her discretion an executive session
open to only Board members. Executive sessions shall be called for discussion only and
no formal decisions will be taken during an executive session. Agenda items for
executive session shall not include topics which are subject to Board and/or Panel votes.

5.7 Absence from Board meetings: In the event a Board member shall be absent from 2
successive properly noticed Board meetings without good cause, the Chair shall order a
notice to the Board member, the sponsoring Panel Member and the other Board members
representing the absent Member’s voting sector, declaring the Board Member to be
subject to removal from the Board upon a subsequent successive absence.

In the event of such subsequent absence, the Chair shall declare the absent Member’s
Board seat to be vacant, and, in the case of an elected Board seat, a special election of the
sector constituency shall be held to elect a successor, who shall serve for the remainder of
the vacant seat’s term, or, on the case of an appointed Board member, the appointing
authority shall designate a successor who shall serve for the remainder of the vacant seat’s term. A constituency election by a membership sector to fill a vacant Board seat may be conducted by electronic mail ballot, at the discretion of the HITSP Chair.

6. **Committees:**

The Panel will conduct its activities through Committees comprised of staff representatives of Panel members.

6.1 **Membership of Committees:** Committee membership is open to all interested Panel members and shall be representative of affected stakeholders. All committee meetings and conference calls shall be open to all Panel members and posted in advance. The committee chair can appoint subordinate task groups as needed.

6.2 **Operation of Committees:** Upon approval by the Board, a Committee shall (1) be organized by specialty domain or subject matter, and (2) be assigned approved use cases if appropriate. [When appropriate, Committees will work with a specific use case from development through standards gap analysis and through standards development coordination and implementation.]

6.3 **Committee Voting Requirements:** Approval of a matter before a Committee shall be achieved by consensus; when a matter is put to a record vote, approval is determined by no less than a 66% affirmative vote of those voting. All Committee votes shall be open, and the results of the voting shall be available to all Panel members.

6.4 **Committee Quorum:** In person meetings and electronic votes shall require a quorum of 50% of the voting committee members.

6.5 **Committee Responsibilities; Minutes:** Committees ratify the selection of Committee Chairs appointed by the Panel Chair. Committees can choose to recommend a Co-Chair for appointment. Committees have responsibility for initiating and implementing the Panel’s activities. Each Committee will have its own charter. Committee Charters will be approved by the Board. Committee Chairs will be responsible for ensuring consistency in all methodologies used in committee work in accordance with the principles of this Charter. Each committee shall establish a procedure for recording minutes of its proceedings, and publishing them in a timely manner to the entire Panel. Publication may consist of posting to the Panel Web site.

6.6 **Recommittal to Achieve Consensus**

6.6.1 **Declaration of Minority Position of Panel:** In the event more than one position on a recommendation subject to a vote receives substantial support among the Panel, the Chair may in its discretion order the declaration of “majority” and “minority” positions of the HITSP.
6.6.2 Recommittal of a matter to Working Groups: Recommittal of a matter to the recommending working group is to be preferred whenever a consensus may be achieved, rather than reporting a recommendation with majority and minority positions.

7. Secretariat Responsibilities:

ANSI staff shall serve as secretariat to manage the business affairs of the Panel and shall:

(a) Provide all administrative support services to the Panel, Board, membership and other such groups as created by the Board including but not limited to: scheduling meetings, notifying members of Panel meetings, preparing agendas, issuing minutes, staffing committees (except as agreed to with HIMSS for the Use Case Committees); and
(b) Provide accounting, billing and such other services not elsewhere handled by contract.

ANSI, as secretariat, shall have no vote at either the Panel or Board level. ANSI subject matter experts may participate in Committees and working groups by consent of a Committee chair, but shall have no vote.

8. Roberts Rules of Order

All questions of parliamentary procedure not addressed in this Charter shall be resolved according to Robert’s Rules of Order (10th edition). The Panel Chair may select a Parliamentarian to interpret procedural rules and advise the Chair on procedural issues; the Secretariat may fill this responsibility.

9. Charter Ratification

This initial Charter shall remain in effect through January 31, 2006. Any proposed changes shall be reviewed and voted upon by the Panel no later than January 31, 2006. If the Panel does not take formal action to amend or supersede the Charter by that date, this Charter shall become permanent, subject to the procedure for amendment set out in Sec. 9.1.

9.1 Amendment of Charter: Amendment of the Charter may be done only by a vote of the Panel, and may be accomplished by:

1. Publication of a proposed amendment to the Panel by email and posting to the Panel Web site at least 30 days prior to the date of a Panel meeting;
2. Review by the Board with a recommendation to the Panel endorsing or opposing the Charter amendment; and
3. A vote by the Panel at a Panel meeting at which personal attendance or proxies from a majority of Members are recognized by the Panel Chair Approval of an amendment requires an affirmative vote of 66% of ELIGIBLE Members.